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23 August 1973

MEMORANDUM FOR THE RECORD

SUBJECT: Meeting with Andy Marshall, Net Assessment Group, National Security Council, on Legislation Affecting CIA

	1.	Messrs.	Colby,	Houston,	Warner,				met	w	ith
Andy	Ma	rshall to	review	legislative	initiatives	on	the	Hill	affectir	g	CIA.
The 1	meet	ting was	request	ed by Mars	hall.						

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- 2. Mr. Colby reviewed the principal areas of congressional concern explaining that:
 - a. Concern about improper <u>domestic activities</u> by CIA could be met easily by a simple amendment to the National Security Act of 1947 (e.g., insertion of the word "foreign" in section 102(d)—we do not want to get involved in domestic activities unrelated to our foreign intelligence responsibilities and no harm would result in making our statute explicit on this point (Marshall agreed).
 - b. The solution to concern over CIA <u>covert action</u> is a little more tricky since even some of our friends on the Hill worry about this aspect of our business, but the problem may be satisfactorily resolved by either inserting a reporting requirement in the Act or preferably through legislative history reflecting that a complete and full accounting of covert action has been and will continue to be given to our committees.
 - c. Concern over the secrecy of the Agency and the intelligence community's <u>budget</u> hopefully can be resolved by limited disclosures of the totals—we have pretty much deferred to the prudency and good judgment of congressional leadership while making the point that publication of even total figures over a prolonged period would be providing information on program emphasis helpful to the opposition and harmful to us. (Marshall appeared to agree that the publication, on a one-time basis or so, of the total National Intelligence Program would not be harmful.)

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	d.	Con	cern	over	use	of	the	Agency	to	cir	cumvent	the	will
of	Cong	ress	was	made	in	the	dis	cussion	wh	ich	followed		

3. Mr. Colby emphasized:

- a. that our friends on the Hill were fully seized with the problem;
- b. that we were optimistic that our continued working with them on an informal, low-profile basis was our best bet for forestalling irresponsible legislation;
- c. that legislation resulting from their efforts probably would have little if any impact on the way we operate presently;
- d. that he wanted to be sure that Timmons and others in the White House are informed of our efforts and to be assured that what we are doing is consistent with the Administration's thinking; and

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4. After Mr. Colby left:

- a. Specific legislative proposals were reviewed which illustrated Mr. Colby's earlier points (Marshall was given a listing of the bills).
- b. In response to his question, Marshall was advised that there was general support in the Congress for most of our overseas functions and duties, but that this was not so with domestic activities unrelated to foreign intelligence (e.g., McClellan's position on the Kennedy/Holtzman amendment to the Law Enforcement Administration Authority).

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c. In response to Marshall's question, Houston said we had not yet arrived at completely satisfactory statutory language and that Stennis plans to prepare for the hearings in September and probably hold them after the first of the year.										
d. Houston emphasized the importance Stennis attaches to letting him (Stennis) handle the problem and keeping a tight hold-down on his plans and dealings with us.										
e. said we were developing a paper on the subject for Mr. Colby for the White House to assure that our thinking was consistent with the Administration's.										
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Associate Legislative Counsel

Distribution:

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1 - Mr. Colby

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